PLACER COUNTY OFFICE OF EMERGENCY SERVICES

MEMORANDUM

To:

Honorable Board of Supervisors

From:

Thomas Miller, County Executive Officer

by Run Cunha, Program Manager, Office of Emergency Services

Date:

August 22, 2006

Subject:

Accept the Truckee Fire Protection District (Truckee FPD) Plan for Services

concerning the transfer of Serene Lakes Fire and Summit Area Fire services to Truckee FPD, transfer fund balances to Truckee FPD and

dissolve the two Zones.

ACTION REQUESTED

That your Board: (1) Accept the Truckee FPD *Plan for Services* for the Serene Lakes Fire and Summit Area Fire Zones of Benefit as referenced in Nevada County Local Agency Formation Commission (LAFCo) Resolution 06-08; (2) Direct the Auditor cancel reserves for the Serene Lakes Fire and Summit Area Fire Zones of Benefit (ZOBs 16 and 143) and authorize transfer of the fund balances (unreserved and undesignated) to Truckee FPD; and (3) Adopt a resolution dissolving Serene Lakes Fire and Summit Area Fire Zones of Benefit.

BACKGROUND

Your Board created both Zone 16 and Zone 143 within the County Service Area in 1967 and 1996 respectively, for the purpose of funding fire protection and emergency medical services in these two separate geographic areas. Most recently, Placer County contracted these services with Donner Summit Public Utility District (DSPUD).

Beginning in 2005, the Truckee Fire Protection District, a local, financially stable and full-service independent fire district began efforts to annex the territory encompassing DSPUD and both of these Zones into its boundaries. After extensive coordination and staff work, on May 18, 2006, the Nevada County LAFCo approved the annexation. A copy of Resolution Nevada LAFCo Resolution 06-08 is attached as Attachment A. Placer County's contract with DSPUD terminated when Resolution 06-08 became effective on July 1, 2006.

In coordination with Placer County staff, Truckee FPD prepared a *Plan for Services*, attached as Attachment B, which Nevada County LAFCo incorporated into Resolution 06-08. Under the *Plan for Services* and Resolution 06-08, the reserves of ZOBs 16 and 143 will be transferred to Truckee FPD solely to fund equipment and facilities within the ZOB areas. The reserves in question are the sum of direct charges and property taxes collected in the zones for fire protection and emergency medical services therein. Reserves for Summit Area Fire (Zone 143) are approximately \$21,000, and for Serene Lakes (Zone 16) approximately \$770,000. (The exact amount will be determined when the reserves are closed.) Truckee FPD is committed through the *Plan for Services* to adhere to those restrictions (on funding equipment and facilities in the two Zones). To fulfill the objectives of the *Plan for Services* and Resolution 06-08, your Board needs to direct the Auditor to cancel these reserves and authorize transfer of the remaining fund balances for these two zones to the Truckee FPD.

Board of Supervisors Dissolution of Zones 16 & 143 August 22, 2006 Page 2 of 2

Finally, after the funds have been transferred, because Truckee FPD will be providing service to these areas in the future, there will be no further need for Serene Lakes Fire and Summit Area Fire Zones of Benefit. By adopting the resolution attached as Attachment C, ZOBs 16 and 143, will be dissolved. In the future, property taxes and special taxes and assessments will be allocated directly to Truckee FPD.

ENVIRONMENTAL CLEARANCE

Approval of a budget revision, making requested disbursements, and dissolving the two Zones of Benefit are not subject to the California Environmental Quality Act (CEQA) pursuant to CEQA Guideline section 15061(b)(3).

FISCAL IMPACT

Approval of the budget revision to cancel reserves for fire protection and emergency medical services in CSA 28, Zones 16 and 143 and transfer the fund balances to the Truckee Fire Protection District will not affect the County General Fund.

Attachments:

- A: Nevada LAFCo Resolution 06-08
- B: Truckee FPD Plan for Services
- C: Resolution Dissolving Zones of Benefit 16 and 143
- D: Budget Revision



JUL 0 6 2006

Resolution 06-08 of the

EMERGENCY SERVICES

Local Agency Formation Commission of Nevada County, California

Making Determinations and Approving Reorganization of Donner Summit Fire and
Emergency Service:
Transfer to Truckee Fire Protection District

WHEREAS, a joint application from Truckee Fire Protection District ("TFPD") and Donner Summit Public Utility District ("DSPUD") for annexation of DSPUD's fire service area and transfer of all fire service resources, revenues and responsibilities to TFPD was filed with the Executive Officer of the Local Agency Formation Commission of Nevada County, California, and said application complied with all the requirements of law and the Commission; and,

WHEREAS, the proceedings for this reorganization are governed by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, Section 56000 et seq. of the Government Code; and,

WHEREAS, in March 2005, consistent with the determinations and recommendations of the 2005 Countywide Fire and Emergency Services Municipal Service Review, the Commission considered the sphere of influence of each district; made the required determinations regarding the four factors relevant to determining spheres of influence identified in G. C. Section 56425; and by Resolutions 05-06 and 05-07 recorded those determinations and amended both districts spheres of influence; and,

WHEREAS, this joint proposal is consistent with the spheres of influence for each district as amended by the Commission in March 2005; and,

WHEREAS, the Districts have jointly developed a Plan for Service that sets forth the terms of the annexation and transfer of service, including transfer of assets, property, personnel and equipment; and,

WHEREAS, DSPUD has heretofore provided fire service under contract to Nevada County's County Service Area ("CSA") 31, which also was authorized to provide solid waste collection service; and,

WHEREAS, Nevada County's CSA 7 is organized to provide solid waste collection service and its boundaries include the area heretofore served by CSA 31; and,

WHEREAS, the Commission, as the Lead Agency for this project in accordance with the provisions of the California Environmental Quality Act, has reviewed this proposal and finds that it qualifies for exemption under Class 20: Changes in Organization of Local Agencies, where the changes do not change the geographical area in which previously existing powers are exercised and that it will not result in adverse changes to the environment nor to the level or scope of services provided; and,

WHEREAS, at the time and in the manner provided by law, the Executive Officer gave notice of the date, time, and place of a public hearing by the Commission upon said application, including mailed notice to affected and subject agencies as well as to several homeowners' associations and published notice in several newspapers of general circulation in order to that ensure agencies, affected citizens and landowners in Placer and Nevada Counties were aware of the proposal; and,

WHEREAS, the Executive Officer has reviewed the application and has prepared a report including staff recommendations thereon within the time required by law and has furnished copies of said report to the Commission and to all other persons required by law to receive it; and,

WHEREAS, the Commission has heard all interested parties desiring to be heard at the public hearing and considered the application and report by the Executive Officer and all other relevant evidence and information presented at said hearing;

NOW, THEREFORE, the Nevada County Local Agency Formation Commission determines the following:

- 1. The territory comprises approximately 31,434 acres and is found to be inhabited.
- 2. The Commission adopts the determinations regarding consistency with LAFCo Policies contained in the staff report for this project and incorporates them by reference herein.
- 3. The change of organization is assigned the following distinctive short-term designation:

Truckee Fire Protection District—Reorganization: Donner Summit Public Utility District Fire Protection Service Area

- 4. The Commission finds that this project qualifies for a Categorical Exemption to CEQA under Class 20 Changes in the organization or reorganization of local governmental agencies where the changes do not change the geographical area in which previously existing powers are exercised..
- 5. This reorganization consists of the following jurisdictional changes:
 - Truckee Fire Protection District Annexation
 - Nevada County Service Area 31 Dissolution
 - Nevada County Service Area 7 Annexation
 - Modification of the DSPUD Sphere Plan to eliminate provision of fire service as a power exercisable by the District without LAFCo approval

NOW, THEREFORE, the Commission resolves and orders the following:

1. Conditions

1.1. Approval of Proposal

The proposal is modified to include additional properties (which are included on the attached map and legal description) and approved in its entirety, subject to terms and conditions as stated herein and in the following documents:

- Plan for Services developed by the Truckee Fire Protection District and the Donner Summit Public Utility District;
- Resolution 03-2005 adopted February 15, 2005, by the Truckee Fire Protection District;
- Resolution 2005-01 adopted February 15, 2005, by the Donner Summit Pubic Utility District.

all of which documents are by this reference incorporated herein.

1.2. Transfer of Fire Protection and Emergency Response Services

The authority of Donner Summit Public Utility District to provide fire protection and emergency response services is hereby transferred to the Truckee Fire Protection District entirely, and the Truckee Fire District is hereby designated as the "successor agency" to the DSPUD with respect to such fire services. TFD shall succeed to all licenses, permits and authorities and all obligations and responsibilities of the DSPUD fire service, including designation of Donner Summit PUD's territory as an Exclusive Operating Area relative to Section 1797.224 of the California Health and Safety Code.

The DSPUD shall hereafter not provide fire and emergency services unless it first applies for and receives authorization from the Commission.

1.3. Effective Date

This reorganization shall be effective on July 1, 2006.

2. Financial Conditions

2.1. Transfer of Property

All Donner Summit Public Utility District fire service resources and assets, including equipment, fixtures, tools, vehicles, and any real property, as well as management and control thereof, as specified in the Plan for Service, will be transferred to and accepted by the Truckee Fire Protection District upon the effective date of this reorganzation. Truckee Fire Protection District accepts such assets "as-is" with all leases or other liabilities attached thereto.

2.2. Transfer of Revenues, Expenses and Fund Balances

As specified in Section 6.5 of the Plan for Services, after the effective date of this resolution, all fire service expenses and revenues will be transferred from Donner Summit Public Utility District to Truckee Fire Protection District. An independent audit of all DSPUD fund balances will be performed post-reorganization to verify compliance with these provisions. Cost of the audit will be paid by Truckee Fire Protection District. DSPUD will supply all information, data, and reports requested by the auditor in a prompt and timely fashion.

2.3. Property Tax Transfer

As agreed by the two districts, property taxes collected within the jurisdiction of the Donner Summit Public Utility District shall be apportioned between the two districts on the basis specified in the Plan for Services (20% of the base and subsequent increment being transferred to Truckee Fire Protection District).

Property taxes collected in the present territory of Nevada County CSA 31 and in all other Nevada County portions of the annexation area outside Donner Summit Public Utility District shall be apportioned on the basis established by Nevada County's formula for Special District Annexations as set forth in Board of Supervisors Resolution 06-162

Property taxes collected in Placer County shall be apportioned on the basis established by the Placer County Board of Supervisors, as applied to this reorganization in the manner set forth in the Tax Apportionment letter of April 12, 2006, forwarded to Nevada County LAFCo from the Assistant County Executive Officer.

2.4. Transfer of Previously Authorized Special Taxes and Assessments and Associated Fund Balances

The following special taxes and assessments, and any associated fund balances, levied for the purpose of providing fire services, are hereby continued, and authority to adminster each is transferred to the Truckee Fire Protection District:

- DSPUD Special Tax of \$100 per improved residential parcel and \$250 per improved commercial parcel adopted June 9, 1981, for the purpose of operating and maintaining a fire department, including funding of facilities, equipment, and personnel.
- Nevada County CSA 31 Special Tax of \$121.08 per year per improved parcel, approved September 16, 1997, for the purpose of fire protection, emergency rescue and ambulance services.

- Placer County CSA 28, Zone 16, Special Tax of \$100 per residential unit and \$250 per commercial unit, approved June 23, 1981, by the voters of CSA 28, Zone 16, for the purpose of providing fire protection, prevention and ambulance services.
- Placer County CSA 28, Zone 143, Special Assessment of \$100 per parcel with up to four
 residential units and \$250 for commercial parcels and parcels which have more than four
 residential units, approved by the landowners in the affected area June 17, 1997, for the purpose
 of providing fire protection and emergency services.

2.5. Interim Tax and Assessment Revenue Transfer

Pursuant to Section 56886 (i) and (u) of the Government Code, until the regular county assessment rolls are updated to reflect this change of organization, the following agencies are directed to make interim payments for fiscal year 2006-2007 to the Truckee Fire District in the agreed pro-rata amounts of property tax, special tax and assessment revenues as provided in 2.3 and 2.4 above, in accordance with the normal tax transfer schedule: January 10, 2007; May 10, 2007; and July 10, 2007.

- Donner Summit Public Utility District
- County of Nevada
- · County of Placer

2.6. Fire Mitigation Fees (AB 1600)

Truckee Fire District will apply to Placer County and Nevada County Boards of Supervisors for authorization to extend adopted mitigation fees for the Truckee Fire Protection District to the affected territory.

2.7. Use of Assessment Roll

The regular county assessment roll will be utilized for this change of organization.

2.8. Appropriations Limit

Pursuant to Section 7902.7 and Article XIIIB of the State Constitution, the Districts are directed to adjust their 2006-2007 appropriations limits as appropriate based on the change in Truckee Fire Protection District's population.

2.9. Bonded Indebtedness

No existing bonded indebtedness shall be affected by this change of organization.

3. Operational Conditions

3.1. Ordinances and Resolutions

All Truckee Fire Protection District ordinances, resolutions, policies and fee schedules are hereby extended to the affected territory.

3.2. Service Plan

The Plan for Services provided by the Truckee Fire Protection District shall determine the manner in which services are provided in the affected territory.

3.3. Stations

All existing stations of the both Truckee Fire Protection District and Donner Summit Public Utility District will remain in operation with at least the current staffing level for a minimum of one year following the effective date of the reorganization.

3.4. Personnel

Section 6 of the Plan for Services shall govern as to provisions regarding the transfer of Donner Summit Fire Department personnel and volunteer staff to Truckee Fire Protection District, provided, however, that in the event of a conflict between the Plan for Services and any applicable law, the law shall prevail.

4. Spheres of Influence

4.1. Sphere of Influence

The Sphere of Influence Plan for Donner Summit Public Utility District is hereby amended to exclude fire protection and emergency response from the list of services the district provides. All other aspects of the Sphere Plan will remain the same. The Sphere of Influence for Truckee Fire Protection District is amended to add the entire subject territory.

4.2. Written Findings Regarding Sphere of Influence

In view of the considerations listed below, the Commission finds the proposal is consistent with the spheres of influence of both the Truckee Fire District and the Donner Summit Public Utility District.

- 4.2.1. The present and planned land uses span a wide range, including residential, commercial and special development areas including commercial, industrial, professional, and open space uses.
- 4.2.2. Existing and proposed levels of development within these areas require a full range of fire protection and emergency response services.
- 4.2.3. As a larger fire service organization, the Truckee Fire Protection District can provide an enhanced level of service and greater resources to the citizens and landowners in the affected territory without increasing the cost to those parties.
- 4.2.4. The annexation will permit Truckee Fire Protection District to meet the fire service responsibilities of the territory presently served by Donner Summit Public Utility District.
- 4.2.5. The area includes a number of communities sharing a range of social and economic interests.

4.3. CEQA Findings Relative to Sphere of Influence

Amendment of the sphere of influence for the Donner Summit Public Utility District to allow the territory to be served by Truckee Fire Protection District for fire and emergency services is categorically exempt from the California Environmental Quality Act pursuant to Section 15320 - Changes in organization of local agencies where the changes do not change the geographical area in which previously existing powers are exercised.

5. Commission Directions to Staff

- 5.1. LAFCo is the conducting authority for this reorganization. In accordance with the provisions of Section 57000 of the Government Code and with Nevada LAFCo Policies, the Commission hereby directs the Executive Officer to schedule a protest hearing for this matter after the expiration of the reconsideration period specified by Section 56895; to conduct the hearing for this reorganization; and, upon completion of the hearing, to take action as appropriate in accordance with LAFCo Policies and the requirements of Chapter 3, Part 4 of Division 3 of the California Government Code.
- 5.2. The Executive Officer is hereby directed to transmit a certified copy of this resolution to each affected agency.
- 5.3. The Executive Officer is hereby directed to file a Notice of Exemption to the provisions of CEQA.

5.4. The Executive Officer is directed to record a Certificate of Completion for this proposal upon expiration of the 30-day-reconsideration period, completion of the hearing referred to in 5.1. above, and payment of all applicable fees.

The foregoing resolution was duly passed by the Local Agency Formation Commission of Nevada County at a regular meeting held on May 18, 2006, by the following roll call vote:

Ayes: Beason, ME Kay, Swarthout, Sweet, Weston, Norsell

Noes: -

Abstentions: O

Absent: Owens

Signed and approved by me after its passage this 8 day of May, 2006.

Paul Norsell, Chair Nevada County LAFCo

SR Jones, Executive Officer

Attest:

Truckee Fire Protection District Annexation of Donner Summit Public Utility District Fire Service Area

Plan for Services

Introduction

Truckee Fire Protection District, in agreement with Donner Summit Public Utility District, proposes to annex and serve the territory in which DSPUD is presently providing fire protection services. This area (see attached map), includes the territory within:

- o Donner Summit Public Utility District
- o Placer County Service Area 28, Zone 16
- o Placer County Service Area 28, Zone 143
- o Nevada County Service Area 31

In addition, some adjacent areas have been included in the annexation area in order to provide a more logical service area and set of boundaries.

DSPUD would transfer to Truckee Fire Protection District service responsibility for fire protection and related services (including rescue, emergency medical response, hazardous material response, or ambulance service). The three County Service Areas (listed above) currently receive services from DSPUD by contract. Under the annexation proposal, these areas would be annexed and contracts would no longer be necessary.

Response times, facilities, and equipment and personnel deployment in both the area to be annexed and within Truckee Fire District's current boundaries will not change as a result of the change of organization. However, the proposal will provide more flexibility and depth of resources in the areas of personnel, vehicles and equipment. It is expected that the Truckee Fire District will be able to provide Chief Officer coverage and administration for the Donner Summit area. Currently the Donner Summit PUD contracts with California Department of Forestry and Fire Protection for administrative services. This contract and the contracts between DSPUD and Placer and Nevada Counties services to the CSAs will be eliminated.

Financial aspects of the proposal are discussed in detail in a subsequent section of this document. In general, the Districts have agreed to transfer a portion of DSPUD's property tax base used to fund fire services to Truckee Fire Protection District. In the contract service areas, all assessments dedicated to fire protection services would be transferred to Truckee Fire by condition of LAFCo.

Placer CSA 28, Zone 16 also has dedicated a portion of property tax for fire service which could be transferred by the Placer Board of Supervisors. Both Placer County CSA Zones have reserve funds specifically dedicated for fire protection service; presumably these funds would also be transferred to the Truckee Fire District to fund equipment and facilities within those areas.

1. Description of the services to be extended to the proposed area of annexation.

The District will continue to provide all five services permitted under Section 13862 of the Health and Safety code:

- 1. Fire Protection (including Planning And Engineering)
- 2. Rescue (including swift water, high angle, extrication, dive team)
- 3. Emergency Medical
- 4. Hazardous Material Response
- 5. Ambulance Transport

2. The level and range of services

No change to the level or the range of services will result from the change of organization. All Donner Summit fire resources, including facilities, vehicles, equipment and personnel will transition to Truckee Fire District, which will continue to deploy them at their present locations.

2.1. Resource Deployment

A description of the resources at present and as expected through 2020 is provided on *Table 1* below. *Table 2* documents the plan for deploying vehicles and equipment.

Table 1 - Resources

			Expected				
	Fire Stations	2006	2010	2015	2020		
	8	8	9	9			
	#91 (10049 Donner Pass Road)	·					
	#92 (11473 Donner Pass Road)						
	#93 (15572 Donner Pass Road)						
Truckee Fire District	#94 (12986 Northwoods Blvd.)	6	No change in the total number of stations is				
	#95 (10900 Manchester Dr.)						
	#96 (10277 Truckee Tahoe		anticipated as a result of annexation. Truckee Fire will take over the two DSPUD stations.				
	Airport Road)						
	(owned & operated with CDF)						
	#81 (53823 Sherritt Lane) (will become TFPD #97)		The most for				
	#82 (7300 Short Street)		The need for additional stations				
	Cland owned by Sierra Lakes		will be dictated by				
Danner Committee DUD	County Water District & leased	2	growth and future				
Donner Summit PUD	ILO Placel Coulty for service to		service demands.				
	CSA28, Zone 16. Building and						
·	improvements owned by Placer	r					
	County.) (will become TFPD # 98)	·					

			Expected			
	Vehicles	2006	2010	2015	2020	
Engines		31	32	33	34	
Donner Summit PUD	6- Type I Engines 1- Type III Engine 1- 75 Foot Ladder truck 1- USAR Type II Heavy Rescue 1- Swift Water/High Angle rescue 1- River Raft 1- Rescue Airboat 1- Type II Hazardous Materials Response Vehicle 1- Battalion Chief Command Vehicle 3- Loaders 3- Station Utility Vehicles 4- Chief Officer Utility vehicles 2- Type I Engines 1- Type III Engine 1- Heavy Rescue 1- Utility Vehicle 2- Snowmobiles with trailer	7	number result of howev will take Additi will b	of appa of the an ver, Truce e over th resource	sources I to the rvice	
Emergency M	ledical Service Vehicles	7	7	8	9	
Truckee Fire	Type I ALS Ambulances	5				
DSPUD	Type I ALS Ambulances	2	<u> </u>			

Table 2 - Equipment Deployment Plan

Station	Type I Engine	Type III Engine	Rescue	Water Tender	Ambulance	Snow Mobile	Loader	Truck	Haz Mat
91									
92	1	1	1	1	2		1	1	
93	1	·	-	1					
94	1						1		
95	1				1				
96	1			<u></u>	2				1
97(81)	1	1	1		2	2	1		
98(82)	1								

2.2. Personnel Deployment

Personnel deployment will generally remain unchanged at the various stations. See **Table 3** for current and future staffing levels. The Donner Summit Public Utility District currently contracts with CDF for administrative services, and also assigns fire service administrative and support duties to its management staff. The change of organization will permit the CDF contract to be terminated, and there will be no need for DSPUD personnel to provide administrative support to the fire department.

Staffing levels and deployment:

- Station 92: Fire Captain, two Firefighter Paramedics, Battalion Chief
- Station 95: Fire Captain, two Firefighter Paramedics
- Station 96: Fire Captain, two Firefighter Paramedics
- Station 97(81): Fire Captain, one Firefighter Paramedic
- Station 98 (82): Continued firefighter residence program.

Truckee Fire Protection Personnel Policy:

The Truckee Fire Protection District (TFPD) has a unique recruitment/retention plan. Qualified volunteers attend a three-month Fire Academy, and serve a one-year probation period. After one year, those successful become part time employees assigned to a shift. After three years as part time, volunteers qualify to test for a full time position and be placed on a promotional list. All full time firefighters are hired from this internal promotional list.

TFPD employees are part of an Employees Association, which negotiates with the District Board of Directors on employee salary, benefits and working conditions matters.

Table 3 - Staffing Levels

		_			
Personnel			staffing	Expected need for ad g will be did not and future demands.	ditional tated by service
		2006	2010	2015	2020
Managemen	t Staff		6	7	8
Truckee Fire	Chief, , Fire Marshall, Assistant Fire Marshall and 3 Battalion Chiefs	6			
DSPUD	CDF Battalion Chief via contract. Position does NOT transition over.	1			·
Fire fighters	BLS		5	5	5
Truckee Fire		5			
DSPUD		1		·	
Paramedic -	firefighters		29	29	29
Truckee Fire		24			
DSPUD		5	·		
Support pers	sonnel		5	5	6
Truckee Fire			•		
DSPUD	DSPUD General Manager position does NOT transition over	1.5 FTE			

2.3. Coordinated Service Plan

Stations and service areas will remain the same after the change of organization, as shown on **Attachment 1** (map with station locations).

2.4. Service Needs

Currently, the Districts respond to service calls in the ratios and response times shown below:

Table 4 - Current service needs and capacity

		Annual Calls	Average Response Time (Minutes)	Number of Personnel
7140/110	Truckee Fire	1100	4-6	4-6
EMS/ALS	DSPUD	650	8	8

	Truckee Fire	900	4-6	10-15
Fire	DSPUD	150	8	8
Hazardous	Truckee Fire	12	4-6	4-6
Material	DSPUD	10	8	8
_	Truckee Fire	100	4-6	7-9
Rescue	DSPUD	10	18	18

3. Feasibility of Extending Truckee Fire Protection District Services to the proposed annexation area.

3.1. Administration

All administrative services concerning the DSFD personnel and operations would be transitioned to the staff at Station 91. This would include accounts payable and receivables, human resources, payroll, and other aspects traditionally part of fire department administration. All policies guidelines, MOU's, contracts, and Personnel manuals current with the TFPD would be applicable to the affected area and transitioning personnel.

3.2. Operations

All policies, standard operating guidelines and performance standards would be applicable to the affected area. Example: The TFPD requires a chief officer, three Engines, and one Investigator respond to all reported structure fires. Structure fires reported in the affected area would receive this level of response after annexation. Should the fire be in a commercial structure, Truck 92 will respond.

3.3. Fire Protection, Planning and engineering

All services offered by the Prevention Bureau would be applied to the affected area including public education, plan review, new construction engineering issues, commercial inspection, defensible space inspections, fire cause determination and investigation, safety, EMS coordination, and hazardous materials coordination.

4. Improvements, upgrades, or other changes (of facilities, staffing, equipment, etc.) after the annexation

4.1. Schedule for changes and improvements

- Increase staffing from 2.0 to 3.0 at Station 97 by July 1, 2007
- Utilize funds from Zone 16 and 143 reserves to purchase a new loader at Station 97 for snow removal and replace Engine 82 in the future.
- Utilize funds from Zone 16 and 143 reserves to upgrade Station 97 including restroom facilities, kitchen remodel, and vehicle exhaust extraction system and structure improvements.

- Use funds from Zone 16 and 143 reserves to replace current second out ambulance at Station 97 by July 1, 2007
- Use funds from Zone 16 and 143 reserves to fund the District until the tax allocation and other funding becomes consistent.

4.2. Master Plan Changes

- Adding two rooms and restroom to Station 95 for three person staffing
- Negotiating with Forest Service and the Town of Truckee to obtain land to move current administrative facility to the intersection of Interstate 80 and Donner Pass road. The facility will also be the location of a new fire station for the Highway 89 North corridor.
- Utilize AB1600 fees collected within the existing TFPD service area and apply same to the affected area to maintain capital improvements with growth.
- See Capital Facilities and Mitigation Fee Expenditure Plan for the Truckee Fire Protection District (Attachment 2).

5. Funding for Services

As described above, the Districts have agreed to a redistribution of a portion of Donner Summit Public Utility District's property tax base to the Truckee Fire District, (80% to DSPUD and 20% to TFPD), as well as to the transfer of the fire assessments established in Nevada County Service Area 31 and Placer County Service Area 28, Zones 16 and 143. The Districts also expect the portion of property tax base allocated specifically for fire service within Placer CSA 28 Zone 16 to be transferred to Truckee Fire District in order to maintain a consistent level of service to that area. Finally, reserve funds specifically targeted for fire services should be transferred, as should all fire facilities.

Based on a fiscal analysis provided to the Districts by an independent consultant (Bay Area Economics, *Truckee Fire Protection District Annexation of Donner Summit Public Utility District Fire Department Fiscal Viability Analysis*, dated May 10, 2005, **Attachment 3**), the specific amounts as of July 2005 were:

5.1. Revenues

Hard (guaranteed)

Property tax- DSPUD: \$37,363 (20% of 186,000)

CSA 28 Zone 16: \$246,332 CSA 28 Zone 143: \$23,064

CSA 31: \$40,256

Sub-Total:

\$347,015

Soft (relative to use)

Ambulance:

\$417,132

Rescue Billing:

\$49,547

Sub-Total:

\$466,679

Total:

\$813,161

5.2. Expenses

TFPD 7/1/05:

\$742,112 (reflects \$17,500 reduction for lease)

5.3. Net Income:

\$71,049

5.4. Placer Reserves

The BAE report indicates that there is approximately \$515,284 in the reserves allocated for Zone 16 and \$11,098 in the reserves for Zone 143. This amount should be transferred to the TFPD under the annexation agreement because the TFPD will be the sole entity responsible for fire and rescue in these regions. Additionally, a LAFCo recommendation should indicate that those funds be used exclusively for capital improvements in the Donner Summit area.

5.5. Placer Facilities

Placer County owns Station 82 located in the Serene Lakes subdivision that is Zone 16. At the time of annexation this facility should be deeded to the Truckee Fire Protection District and the Serene Lakes Homeowners Association. If not, there will need to be an agreement between the TFPD and Placer County concerning maintenance and use.

5.6. Supporting Rationale

The numbers above are based off the assumptions that both counties will make all assessment as indicated in the BAE report available to the TFPD. The 80/20 split adjustment back to the DSPUD of property tax collected within the PUD boundaries is intended to nullify the impact of a property tax shift from the DSPUD to the TFPD because of the annexation. This will also offset any lease costs as proposed in earlier discussions. The rationale is that currently the DSPUD is a multi use district that has funded all three disciplines with enterprise funds and property tax to the benefit of the constituency. It stands to reason that the same logic should apply during these negotiations so we can sustain the viability of fire protection on the

summit with annexation without incurring more costs to sewer and water. The costs for TFPD to operate are representative of costs effective July 1, 2005 due to employee benefit packages and increased costs across the board. Within that cost summary, the \$17,500 to the DSPUD for lease of the fire station at the PUD site was eliminated. The transfer of funds in reality is \$37,363. A lease agreement has been prepared to cover areas of concern as follows:

<u>Facility Maintenance</u>: Under commercial agreements it is typical to have the lessee take care of all internal repairs and maintenance. All external repairs and maintenance is taken care of by the lessor. External being external walls, roof, and grounds such as asphalt and parking areas.

<u>Utilities:</u> the TFPD will be responsible for all utilities for the portion of the structure indicated in the lease including LPG, natural gas, water, electricity, garbage, phone, television services, and sewer services.

- See attached fiscal analysis study by BAE
- See attached Capital Facilities and Mitigation Fee expenditure Plan attached
- See attached 2005/2006 preliminary budget for the TFPD (Attachment 4).

6. Other Personnel and Operational Conditions

The following information is intended to outline the transition of personnel and equipment from the Donner Summit Fire Department (DSFD) to the Truckee Fire Protection District (TFPD) should annexation occur.

6.1. Personnel

- Probation- all full time firefighters currently employed by the DSFD at time of annexation will become employees of the TFPD, not to exceed six. All Paramedic Firefighters will be assigned as probationary employees for a sixmonth period. All Non-Paramedic Firefighters will be assigned as probationary employees for 24 months in which time they will need to secure paramedic certification and be accredited with the Sierra-Sacramento Valley Emergency Medical Services agency.
- Rank- the personnel employed by the DSFD will be transferred to the TFPD at a rank to be determined by the TFPD, with a minimum rank of firefighter- full time.
- <u>Seniority</u>- DSFD employees will start their employment with the TFPD as new employees. They will accrue seniority as per TFPD guidelines. Any seniority gained while employed by the DSFD will be the responsibility of the DSFD specific to DSFD policies and will not transfer to TFPD.
- <u>Leave Credits</u>- All leave credits including sick leave, vacation, holiday time,
 CTO or other that has been accrued by the DSFD employees will be the

responsibility of the DSFD. DSFD employees transferred to TFPD employment will accrue leave credits as per TFPD policy as new employees.

• <u>Benefits/Salary</u>- all DSFD employees transferred to TFPD employment will receive the same salary and benefit package as current TFPD personnel **under** TFPD policies and guidelines as per the District Employees manual.

 <u>Part time/Volunteer</u>- DSFD part time and volunteer firefighters will be absorbed in to the TFPD volunteer program. All DSFD employees coming in under this program will become probationary employees as per TFPD volunteer probationary program and will complete the probation as per TFPD expectations.

<u>Per Diem</u>- the TFPD does not have a per diem program. Any personnel currently working under the DSFD per diem program may become probationary volunteers with the TFPD, but must meet the criteria

established for employees under this program.

• Chief 801- The TFPD does not have part time or volunteer Chief Officers. Chief 801 will be brought over to the TFPD in the capacity of a part time employee at the TFPD part time pay scale. He will be able to respond in his private vehicle as with the DSFD pending approval of the TFPD liability insurance provider. His rank and commensurate authority will be determined at the time of annexation.

6.2. Uniforms/Personal Protective Equipment (PPE)

 All uniforms required for employment with the TFPD will be provided by the TFPD to incoming DSFD personnel. No existing DSFD daily uniforms will be used unless approved by the TFPD.

 <u>PPE-</u> all PPE required by incoming DSFD personnel will be provided by the TFPD. All PPE owned by the DSFD will become the property of the TFPD. The TFPD will determine what (if any) of the existing DSFD PPE will be used by the TFPD. Any PPE not used or needed by the TFPD will be returned to the DSPUD should they desire.

 Personal PPE- PPE including helmets owned by current DSFD will not be used under TFPD employment. Only PPE owned and provided by the TFPD will be

authorized.

6.3. Capital Facilities

• Station 82- Station 82 will become TFPD Station 98. This is currently the property of Placer County and CSA 28 Zone 16, Serene lakes. The TFPD will expect to have use of the facility as currently used by the DSFD. The TFPD will exercise the option of staffing the facility with the TFPD resident program as per TFPD policy and guidelines.

• Station 81- Station 81 will become TFPD Station 97. The ownership of the facility will be addressed in the lease agreement attached. The facility will be leased to the TFPD by the DSPUD. Both Boards have approved a lease

agreement (Attachment 5), that will be executed upon annexation.

• <u>Miscellaneous Property-</u> all property owned by the DSFD within both stations including but not limited to food service, office supplies and equipment and daily supplies will become property of the TFPD.

• <u>Utilities</u>- utilities for both facilities will be the responsibility of the TFPD unless otherwise stipulated in a lease agreement.

6.4. Vehicles/Equipment

- <u>Vehicles</u>- All vehicles assigned to the DSFD will be transferred to the TFPD. This shall include all ambulances, fire engines, rescues, snowmobiles and utility vehicles. The assigned location of these vehicles after annexation is solely up to the administration of the TFPD.
- <u>Equipment</u>- All fire fighting, rescue and EMS equipment shown on the current inventory on the above-mentioned vehicles will become property of the TFPD.
- Snow removal- the TFPD personnel assigned at Station 97 will use the DSPUD loader as per DSPUD guidelines to clear hydrants in the DSPUD and Serene lakes area, and the grounds assigned to Station 97 until a loader can be supplied by the TFPD. TFPD will cost share in maintenance of the loader.
- All equipment transferred to the TFPD will be maintained by the TFPD as per TFPD Fleet and Facilities Manager.
- <u>Fuel</u>- the TFPD will cost share fuel at Station 97 as currently done now with the DSFD and the DSPUD.

6.5. Administration

- All administrative duties currently provided for by the DSPUD will be taken over by the TFPD. The personnel at Station 97 (81) will not use the office equipment and supplies available at the DSPUD administrative offices.
- All revenues determined to be transferred to the TFPD under annexation including but not limited to property tax, special taxes or assessments, ambulance billings and other miscellaneous revenues will become property of the TFPD on the date of the annexation. However, the DSPUD shall retain all revenue, fees received and/or earned up to the date of annexation. The DSPUD will be responsible for all expenses incurred for services up to the date of annexation. An independent audit of all DSPUD Fire Department fund balances will be performed post annexation no sooner than 30 days or later than 180 days. The audit will be performed by a mutually agreed upon certified and licensed accounting firm to determine fund balances and any monies to be transferred to Truckee Fire Protection District. The costs of the audit will be paid for 100% by TFPD.
- Insurance- all equipment under the TFPD will be insured by the TFPD.

Attachments:

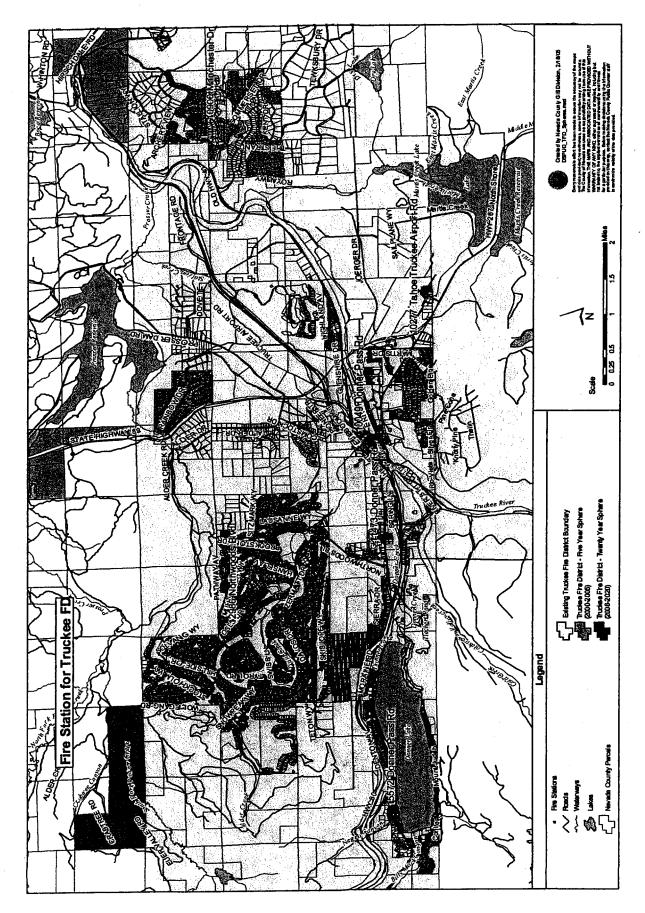
¹ Map showing Station Locations

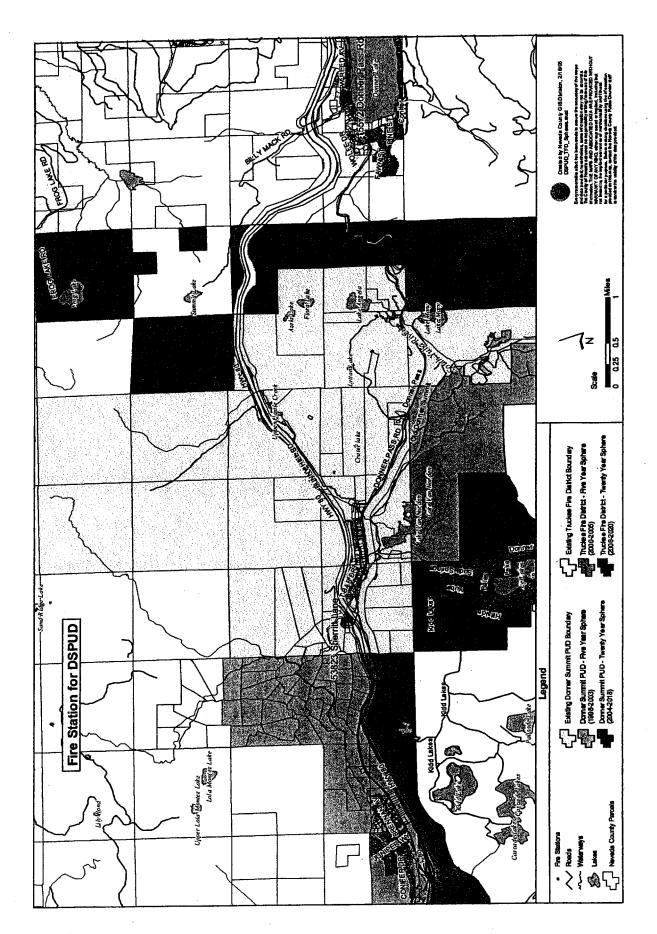
² TFPD Capital Facilities and Mitigation Fee Expenditure Plan

³ Bay Area Economics Fiscal Viability Analysis

^{4 2005/2006} preliminary budget for the TFPD

⁵ Lease Agreement for Station at 53823 Sherritt Lane





Before the Board of Supervisors County of Placer, State of California

In the matter of:

Resol. No:

A RESOLUTION DISSOLVING ZONE OF BENEFIT 16 (SERENE LAKES FIRE) AND ZONE OF BENEFIT 143 (SUMMIT AREA FIRE) IN COUNTY SERVICE AREA 28						
The following RESOLUTION was duly passed by the regular meeting held August 22, 2006 by the following	- · · · · · · · · · · · · · · · · · · ·					
Ayes:						
Noes:						
Absent:						
Signed and approved by me after its passage.						
	Chairman, Board of Supervisors					
Attest: Clerk of said Board						
WITEDEAC II 14 40/7 d DI C . D	and of Superiors adopted Developing (7.27)					

WHEREAS, on July 11, 1967 the Placer County Board of Supervisors adopted Resolution 67-276 to establish County Service Area 28, Zone of Benefit 16, Serene Lakes Fire, to provide fire protection and emergency medical services, the boundaries of which zone are described and shown in Exhibit A, attached hereto and incorporated herein by reference (ZOB 16); and

WHEREAS, on July 16, 1996 the Placer County Board of Supervisors adopted Resolution 96-183 to establish County Service Area 28, Zone of Benefit 143, Summit Area Fire, to provide fire protection and emergency medical services, the boundaries of which zone are described and shown in Exhibit B, attached hereto and incorporated herein by reference (ZOB 143); and

WHEREAS, on May 18, 2006, the Nevada County Local Agency Formation Commission adopted Resolution 06-08 formally annexing the territory encompassed by both ZOB 16 and ZOB 143 to the Truckee Fire Protection District, which district began providing fire protection and emergency medical services to this area effective July 1, 2006; and

WHEREAS, all services previously provided by ZOB 16 and ZOB 143 are now being provided by the Truckee Fire Protection District and said zones provide no other public services and therefore may be dissolved,

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of County of Placer does hereby dissolve Zone of Benefit 16 (Serene Lakes Fire) and Zone of Benefit 143 (Summit Area Fire), both of County Service Area 28, and authorizes County staff and officers to take such actions, including the

transfer of monetary reserves to the Truckee Fire Protection District, and execute such documents as are necessary to wind up the affairs of the zones and to carry out the purposes and interests of this Resolution. This resolution shall become effective upon transfer of all fund balances from Zone of Benefit 16 (Serene Lakes Fire) and Zone of Benefit 143 (Summit Area Fire) to Truckee Fire Protection District.

EXHIBIT "A" T16N R14E

LEGAL DESC
COUNTY SER
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LEGAL DESCRIPTION COUNTY SERVICE AREA....

That portion of Sections 27, 28, 34, and 35 Township 17 North, Range 14 East MDB&M as described as follows:

Beginning at the South East corner of said Section 35;

Thence westerly along the South lines of said Sections 35 and 34 to the South East corner of the West half of the South East quarter of said Section 34;

Thence northerly along the East line of the West half of the South East quarter of said Section 34 to the North East corner of the West half of the South East quarter of said Section 34:

Thence along the East West centerline of said Section 34 to the center-point of said Section 34:

Thence northerly along the North South centerline of said Section 34 to the South East corner of the North East quarter of the North West quarter of said Section 34;

Thence westerly to the South West corner of the North East quarter of the North West quarter of said Section 34;

Thence northerly to the North West corner of the North East quarter of the North West quarter of said Section 34;

Thence westerly along the North line of said Section 34 to the South East corner of said Section 28;

Thence westerly along the South line of said Section 28 to the South quarter-corner of said Section 28;

Thence northerly along the North South centerline of said Section 28 to the North Quarter-corner of said Section 28;

Thence easterly along the North line of said Sections 28 and 27 to a point 1980 feet, more or less, West of the North East corner of said Section 27;

Thence South 132 feet more or less;

Thence North 89° 32' East, 660 feet more or less;

Thence South, 198 feet more or less;

Thence North 89° 32' East, 990' feet more or less;

Thence North, 198 feet more or less;

Thence North 89° 32' East, 330 feet more or less to the East line of said Section 27;

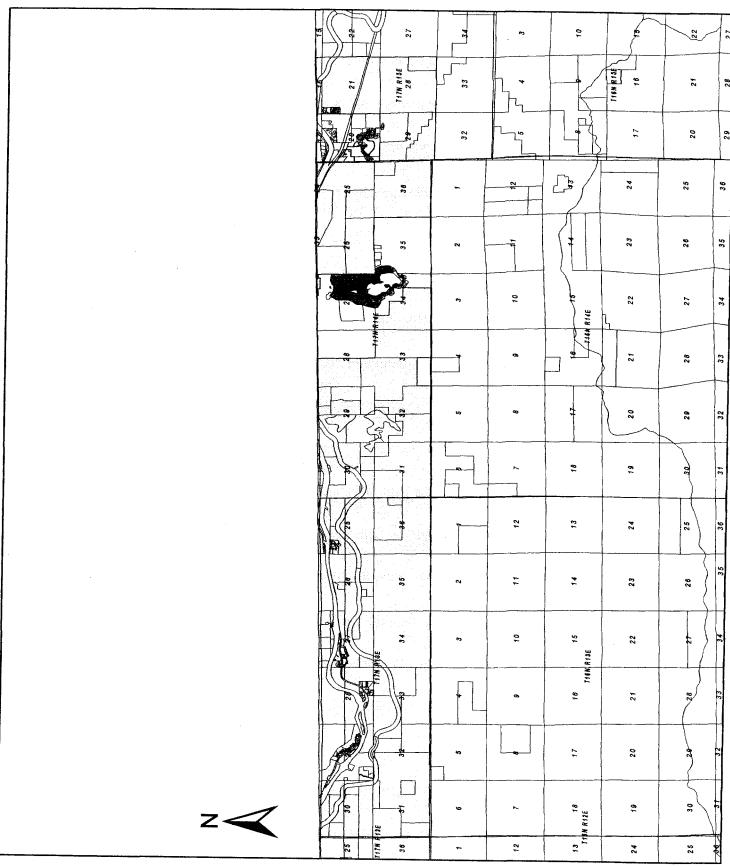
Thence southerly along the East line of said Section 27 to the North West corner of said Section 35;

Thence easterly along the North line of said Section 35 to the North East corner of said Section 35;

Section 35,
Thence southerly along the East line of said Scalar 15 to the point of beginning.

Excepting therefrom any portion lying within Nevada County,

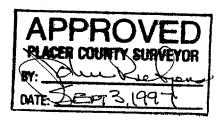
EXHIBIT "B"

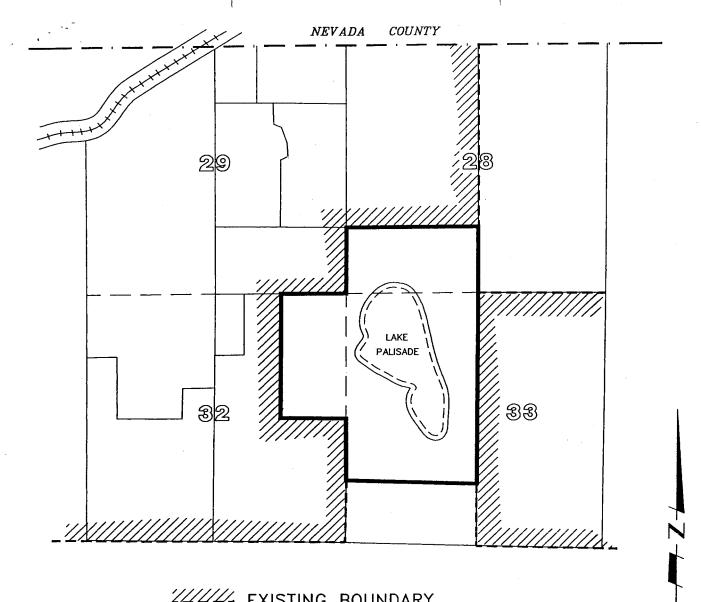


COUNTY SERVICE AREA 28 ZONE 143 LAKE PALISADE ANNEXATION

The Northwest one quarter (NW 1/4) of Section 33, the North one half of the Southwest one quarter (N 1/2 SW 1/4) of Section 33, the South one half of the Southwest one quarter (S 1/2 SW 1/4) of Section 28, and the East one half of the Northeast one quarter (E 1/2 NE 1/4) of Section 32, all in Township 17 North, Range 14 East, M.D.B.&M., County of Placer, State of California.

Contains 400 acres, more or less.





24444 EXISTING BOUNDARY

PROPOSED ANNEXATION AREA





LAKE PALISADE ANNEXATION

CSA AREA 28, ZONE 143

A PORTION OF SECTIONS 28, 32, AND 33, T17N-R14E, M.D.B. & M.

PLACER COUNTY DPW, LAND DEVELOPMENT

DATE: August 25, 1997

\XBT\ANNEX\PALISADE.DWG

EXHIBIT: B

SCALE: 1" = 2,000

SUMMIT AREA FIRE

COUNTY SERVICE AREA 28 ZONE 143

Area One

A portion of Township 17 North-Range 13 East, Township 17 North-Range 14 East, and Township 17 North-Range 15 East, M.D.B.&M., County of Placer, State of California, described as follows:

Beginning at the Southwest corner of Township 17 North-Range 13 East; thence East along the South line of Township 17 North-Range 13 East and the South line of Township 17 North-Range 14 East, 12 miles more or less, to the Southeast corner of Township 17 North-Range 14 East; thence South along the West line of Section 29 Township 17 North-Range 15 East, 450 feet more or less to the Southwest corner thereof; thence East along the South line of Sections 29 and 28 a distance of 9,600 feet, more or less, to the Southeast corner of Section 28; thence North along the East line of Sections 28,21, and 16 a distance of 11,000 feet, more or less, to the County Line between Placer County and Nevada County; thence West along said County Line a distance of 13 3/4 miles, more or less, to the West line of Sections 30 and 31 a distance of 10,000 feet, more or less, to the point of beginning.

The EXCEPTING THEREFROM that portion that lies within County Service Area 28, Zone 16, being described as follows;

That portion of Sections 27, 28, 34, and 35 Township 17 North, Range 14 East M.D.B.&M. described as follows;

Beginning at the Southeast corner of said Section 35; thence westerly along the South lines of said Sections 35 and 34 to the Southeast corner of the West half of the Southeast quarter of said Section 34; thence northerly along the East line of the West half of the Southeast quarter of said Section 34 to the Northeast corner of the West half of the Southeast quarter of said Section 34; thence along the East West centerline of said Section 34 to the center-point of said Section 34; thence northerly along the North South centerline of said Section 34 to the Southeast corner of the Northeast quarter of the Northwest quarter of said Section 34; thence westerly to the Southwest corner of the Northeast quarter of the Northwest quarter of the Northwest quarter

of said Section 34; thence westerly along the North line of said Section 34 to the Southeast corner of said Section 28; thence westerly along the South line of said Section 28 to the South quarter corner of said Section 28; thence northerly along the North South centerline of said Section 28 to the North quarter corner of said Section 28; thence easterly along the North line of said Sections 28 and 27 to a point 1980 feet, more or less, West of the Northeast corner of said Section 27; thence South 132 feet, more or less; thence North 89°32' East, 660 feet, more or less; thence South 198 feet, more or less; thence North 89°32' East, 990 feet more or less; thence North 198 feet more or less; thence North 89°32' East 330 feet more or less to the East line of said Section 27; thence southerly along the East line of said Section 27 to the Northwest corner of said Section 35; thence easterly along the North line of said Section 35 to the Northeast corner of said Section 35; thence southerly along the East line of said Section 35 to the point of beginning. Excepting there from and portion lying within Nevada County.

- ALSO EXCEPTING THEREFROM any portion lying within the boundaries of the Donner Summit Public Utility District.
- ALSO EXCEPTING THEREFROM the East 1/2 of the Northeast 1/4 of Section 32, the West 1/2 of Section 33, and the South 1/2 of the Southwest of Section 28, all in Township 17 North, Range 14 East, M.B.D.&M.
- ALSO EXCEPTING THEREFROM a portion of Section 20, Township 17 North, Range 15 East, M.D.B.&M. described as follows;

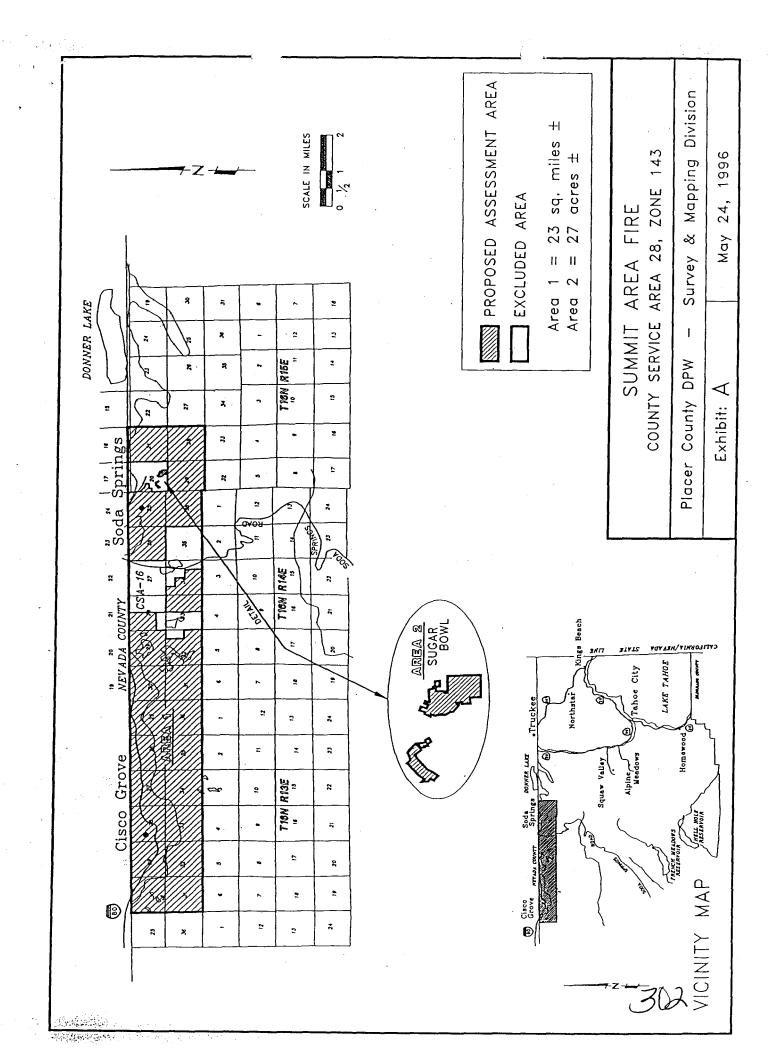
Beginning at the South 1/4 of said Section 20; thence West along the South line thereof 1320 feet, more or less, to the Southeast corner of Lot 4 of the Southwest 1/4 of said Section 20; thence North along the East line of Lot 4 and Lot 3 of said Southwest 1/4 2640 feet, more or less, to the East-West centerline of said Section 20 a point on the Southerly line of that parcel of land described in deed recorded in Book 3240 at Page 310, Official Records of Placer County; thence along said centerline North 89°33'52" East a distance of 662.79 feet to a point 662.79 feet Westerly from the center of said Section 20, thence North 00°05'15" West 406.24 feet; thence North 00°36'12" West 61.42 feet to the Southerly right of way line of Central Pacific Railroad; thence Southeasterly along said right of way to the North-South centerline of said Section 20; thence South along said centerline 200 feet, more or less, to the East-West centerline of said Section 20; thence East along said centerline a distance of 1320 feet, more or less, to the Northwest corner of the East 1/2 of the Southeast 1/4 of said Section 20; thence South along the West line thereof a distance of 2640, more or less, to the South line of said Section 20; thence West along said South line 1320 feet, more or less, to the point of beginning. Contains 23 square miles, more or less.

AREA 2

A portion of Section 20, Township 17 North, Range 15 East, M.D.B.&M. described as follows;

Beginning at the South 1/4 of said Section 20; thence West along the South line thereof 1320 feet, more or less, to the Southeast corner of Lot 4 of the Southwest 1/4 of said Section 20; thence North along the East line of Lot 4 and Lot 3 of said Southwest 1/4 2640 feet, more or less, to the East-West centerline of said Section 20 a point on the Southerly line of that parcel of land described in deed recorded in Book 3240 at Page 310, Official Records of Placer County; thence along said centerline North 89°33'52" East a distance of 662.79 feet to a point 662.79 feet Westerly from the center of said Section 20, thence North 00°05'15" West 406.24 feet; thence North 00°36'12" West 61.42 feet to the Southerly right of way line of Central Pacific Railroad; thence Southeasterly along said right of way to the North-South centerline of said Section 20; thence South along said centerline 200 feet, more or less, to the East-West centerline of said Section 20; thence East along said centerline a distance of 1320 feet, more or less, to the Northwest corner of the East 1/2 of the Southeast 1/4 of said Section 20; thence South along the West line thereof a distance of 2640, more or less, to the South line of said Section 20; thence West along said South line 1320 feet, more or less, to the point of beginning.

EXCEPTING THEREFROM that portion which lies within the Donner Summit Public Utility District. Contains 27 acres, more or less.



ANDREGG, INC. SURVEYING • MAPPING • GEOMATICS

May 1, 2000

Sugar Bowl Annexation DESCRIPTION Annexation to Donner Summit Public Utilities District

The Northeast Quarter of Section 29, Township 17 North, Range 15 East, M.D.M. Placer County, California, described as follows:

Beginning at the Northeast corner of the above described Section 29, a point on the existing boundary of the Donner Summit Public Utility District, thence from the point of beginning Southerly along the Easterly line of said Section 29 for a distance of 2640 feet, more or less, to the East one-quarter corner of Section 29; thence Westerly along the East-west center line of Section 29 for a distance of 2640 feet, more or less, to the center one-quarter corner of Section 29; thence Northerly along the North-south center line of Section 29 for a distance of 2640 feet, more or less, to the North one-quarter corner of Section 29; thence along the Northerly line of Section 29 for a distance of 2640 feet, more or less, to the point of beginning.

JOHNSON

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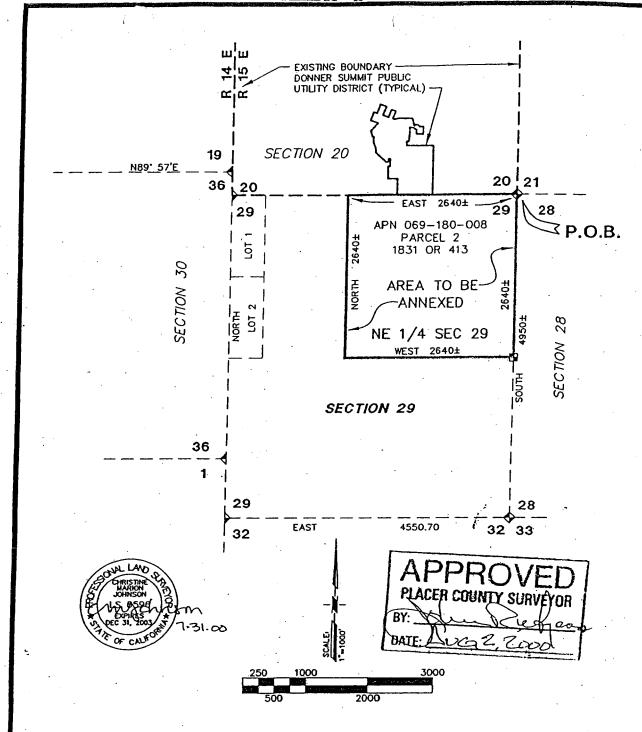


EXHIBIT MAP

PROPOSED ANNEXATION TO DONNER SUMMIT PUBLIC UTILITY DISTRICT

PORTION SECTION 36, T. 17 N., R. 14 E., M.D.M. & PORTION SECTION 29, T. 17 N., R. 15 E., M.D.M. PLACER COUNTY CALIFORNIA SCALE: 1"=1000' MAY 2000

ANDREGG, INC.

SURVEYING + MAPPING • GEOMATICS AUBURN, CALIFORNIA (530) 885-7072

34

10963EX2

PLACER COUNTY

PAS DOCUMENT NO.

BUDGET REVISION

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POST DATE:	Total \$ Amount	770,000.00
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Board of Supervisors

Auditor-Controller

County Executive

Establish Reserve Required

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Linda Oakman Prepared by

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Board of Supervisors Department Head

Distribution: ORIGINAL ONLY to Auditor

FOR INDIVIDUAL DEPT USE

Budget Revision #

8/10/06

Date: Page:

PLACER COUNTY

BUDGET REVISION

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Prepared by Linda Oakman			
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To appropriate payment of the remaining cash balance in Summit Fire (CSA 28 zone 143) upon annexation of Fire CSA to Trucke

REASON FOR REVISION:

FOR INDIVIDUAL DEPT USE Budget Revision #

8/10/06

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Distribution: ORIGINAL ONLY to Auditor